

CIVIL AVIATION (REPORTING, ANALYSIS AND FOLLOW-UP OF OCCURRENCES) ORDER

Consultation Response

October 2019





1. Background

The Civil Aviation Administration, part of the Department for Enterprise, is the aviation safety and security regulator for the Isle of Man (IOM CAA).

The consultation proposals for the future legislation governing the reporting, analysis and follow-up of occurrences which is part of a wider package covering all aspects of aviation in the Isle of Man.

The aim of the consultation was to invite comment on the draft Civil Aviation (Reporting, Analysis and Follow-up of Occurrences) Order which provides for the reporting, analysis and follow-up of occurrences may represent a significant risk to the safety of aviation in the Isle of Man and for Isle of Man registered aircraft.

The consultation was open for a period of four weeks from 5 August 2019 to 30 August 2019.

It was considered that the proposals would be of particular interest to Isle of Man air traffic services personnel, persons employed by the Isle of Man Airport and others involved in the aviation industry.

2. Summary of responses and outcome

We received four responses to the consultation who were generally supportive of the legislation however a couple of concerns were raised.

After considering the responses, it was decided not to make any fundamental changes to the draft order. However two of the article had been redrafted during the course of the consultation which had already resolved some of the concerns raised. Some other minor changes were made to take account of comments received which we concurred with. Please see the summary of responses below.

We are grateful for the responses received and value the views expressed.

In case of query please email <u>caa@gov.im</u>.

Summary of responses and outcome

Article 5 Applicability	
Response received	IOM CAA
Should this state in the Isle of Man and Isle of	During the consultation period this article was
Man Controlled Airspace, and where an	deleted. Applicability is appropriately covered
occurrence takes place relating to any aircraft	under Schedule 2 which clarifies the scope of
being provided with an ATS by an Air Traffic	applicability.
control unit on the Isle of Man (or words to this	
effect?)	

Article 6 Objective of occurrence reporting	
Response received	IOM CAA
Should there be a proviso in this article relating to - however the evidence contained in the report may be used in connection with the purposes stated in articles 12 & 14?	No, the sole objective of occurrence reporting is the prevention of accidents and incidents without the apportionment of blame or liability as specified by ICAO.
	However, it is important to ensure that any potential inappropriate use of the report is appropriately controlled as a result of its existence and that such inappropriate use doesn't compromise the objective.

Article 7 Mandatory reporting	
Response received	IOM CAA
Very good, remain compatible with EASA MOR	Noted.
requirements	

Article 8 Occurrence analysis and follow-up	
Response received	IOM CAA
Very good, remain compatible with EASA MOR requirements, but bear in mind that an investigation will often take more than 30 days for its completion. So the term investigated seems to be in conflict with a typical investigation process. Consider to include the wording within 30 days investigated or a preliminary investigation report (status)	The order already includes wording to allow a report to take more than 30 days to be submitted, where the Department permits.
Should there not be an onus (as is the case in the	As per EU process responsibility for
UK) for the IOM CAA to play a part in this process,	investigating occurrences sits primarily with
for instance in investigating where a crew has	the organisation of the reporter. Where an
made an error? in such cases, the employer of	organisation is unable to gain details or
the reporting person may not be able to establish	information from another organisation that
what the actual cause was and should not,	has played a role in the occurrence, the
through the act of reporting the occurrence have	Department would continue to support that

to try to establish this. My view is that the	organisation in gathering the information.
Department should provide this function where	
the employers organisation has reported the	
event, but is clearly not responsible for the root	
cause.	

Article 12 Release of safety related information	
Response received	IOM CAA
Should this be reciprocal - ie that if the	This is outside the requirements of ICAO.
department wishes to use the data for any other	Using data for any other reason will only be
reason, it should obtain the permission of the	possible where principles of exception apply
employer (and reporter ??)	and the Department would always apply
	these principles for use on both itself and
	others.

Article 13 Freedom of Information	
Response received	IOM CAA
I applaud this provision	Noted.

Article 14 Safety related information sharing and exchange	
Response received	IOM CAA
I applaud this provision	Noted.
Does the article mandate that any reports	ICAO require that the State of Aircraft
relating to an incident which took place in the	Registration must receive occurrence reports.
airspace of a different Authority will necessarily	States of Operation may impose
be shared with that Authority? Currently there is	requirements for occurrences that happen in
a feeling that 2 reports must be made (one to	their airspace. The IOM CAA recognise the
IOMAR and one to the authority controlling the	duplication that this creates and seeks to
airspace in which the incident happened), on	enhance data sharing between authorities
order for the incident to be investigated and	which is enabled by the order subject to
acted upon quickly.	appropriate safeguards.

Article 15 Exemptions	
Response received	IOM CAA
Is this not a bit open ended???	During the consultation period this article was
	redrafted to ensure that the exemptions only
	relate to certain articles.

Article 17 Offences and penalties	
Response received	IOM CAA
Very critical, care should be taken with penalties	Following consultation and further review of
for reporting. As long as not wilfully neglected, no	the order it was agreed that in some
penalties should be issued. Reasons: inability to	circumstances offences and their relating
receive data within 72 hours involved persons do	penalties were not justified and may
not realize a mandatory report has to be filed.	discourage occurrence reporting.
Why is the fine for an individual not submitting	

MOR information so much more severe than the	0
one for an employer not forwarding voluntarily	C
submitted reports? Companies should be	a
encouraged to submit such reports with a heavier	
penalty for not doing so.	
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Who would pay the fine for provision 3? I hope it would not fall upon an individual.

Offences and penalties now only exist for contravention of the sharing of information and false reporting requirements.